

Message Text

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INFO AMEMBASSY BERLIN

MAMEMBASSY BUCHAREST 1584

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E.O. 11652: N/A

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SUBJECT: FIRST HALF 1975 REPORT ON PLAN FULFILLMENT

1. BEGIN SUMMARY. GOB ANNOUNCEMENT ON PLAN FULFILLMENT FOR FIRST HALF OF 1975 PRESENTS GENERALLY FAVORABLE AND OPTIMISTIC PICTURE, BUT CUSTOMARY STYLE MAKES SYSTEMATIC ANALYSIS IMPOSSIBLE. JARRING FACTOR IN REPORT IS CONTINUED IGNORING OF INCREASED PRICES, PARTICULARLY FOR SOVIET OIL AND OTHER RAW MATERIALS WHICH CANNOT HELP BUT INTRODUCE AT LEAST AN ELEMENT OF INFLATION AS WELL AS OTHER DISTORTIONS INTO ECONOMIC PICTURE. NOTEWORTHY IS JUMP IN FOREIGN TRADE WITH SOCIALIST COUNTRIES, WHICH MAY BE RELATED TO PRICE INCREASES.

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WHILE REPORT CANNOT BE TAKEN AT FACE VALUE, IT DOES APPEAR BULGARIANS ACHIEVED CONSIDERABLE SUCCESSES IN FIRST HALF OF YEAR; AND THAT PROSPECTS FOR US AND WESTERN BUSINESS ARE STILL FAVORABLE. END SUMMARY.

2. INTRODUCTION TO OFFICIAL ANNOUNCEMENT ON PLAN FULFILLMENT FOR FIRST HALF OF 1975, WHICH WAS RELEASED BY MINISTRY OF INFORMATION AND COMMUNICATIONS JULY 30, PAYS TRIBUTE TO "DEEPENING INTERNATIONAL INTEGRATION" OF SOCIALIST ECONOMIES AND MAKES SPECTACULAR CLAIM THAT PRODUCTION COSTS INCLUDING RAW MATERIALS, FUELS AND ENERGY WERE REDUCED AS COMPARED TO FIRST HALF OF 1974. AS REGARDS INDUSTRY, COSTS WERE REPORTEDLY REDUCED BY ONE PERCENT. INCREASED COSTS FOR SOVIET OIL AND RAW MATERIALS (WHICH BULGARIANS HAVE NEVER PUBLICLY ACKNOWLEDGED DOMESTICALLY) MAKE CLAIMS SUSPECT. CONCEIVABLY, USE OF OIL AND RAW MATERIALS PURCHASED PREVIOUSLY AT LOWER PRICES PLUS CONSERVATION CAMPAIGN KEPT COSTS DOWN, BUT SUSPICION IS THAT REPORT SIMPLY FAILS TO REFLECT ALL THE FACTS.

3. INDUSTRY:

A. ACCORDING TO ANNOUNCEMENT, INDUSTRIAL SECTOR OVERFULFILLED PLAN BY 3 PERCENT WITH PRODUCTION 11.6 PERCENT HIGHER THAN SAME PERIOD 1974. MACHINE-BUILDING AND METAL PROCESSING INDUSTRY INCREASED PRODUCTION 17.9 PERCENT, CHEMICAL AND RUBBER INDUSTRY 18.3 PERCENT, AND FERROUS METAL INDUSTRY 10.2 PERCENT. ALL OKRUGS OVERFULFILLED PLAN WITH EXCEPTION OF VARNA WHICH IS PROBABLY EXPLAINED BY FACT THAT HUGE DEVNYA CHEMICAL COMPLEX IS LISTED AS ONE OF ENTERPRISES FAILING TO MEET PLAN.

B. EIGHTY-FIVE PERCENT OF INCREASE IN INDUSTRIAL PRODUCTION IS ATTRIBUTED TO INCREASED LABOR PRODUCTIVITY, OVERACHIEVING PLAN BY 2.6 PERCENT AND EXCEEDING 1974 BY 9.5 PERCENT. FIGURES, IF ACCURATE, WOULD INDICATE SUBSTANTIAL SUCCESS IN CAPITAL INVESTMENT PROGRAM.

4. AGRICULTURE:

A. AGRICULTURAL SECTION OF ANNOUNCEMENT SURPRISINGLY LIMITED OFFICIAL USE
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SUBDUE IN VIEW OF BETTER PROSPECTS FOR CROPS IN COMPARISON WITH DROUGHT-AFFECTED HARVEST LAST YEAR. RESULTS 1975 HARVEST WOULD BE LARGELY REFLECTED IN STATISTICS FOR SECOND HALF OF YEAR, HOWEVER. ALSO, PLAN CALLS FOR AMBITIOUS 9.3 PERCENT INCREASE IN AGRICULTURE PRODUCTION IN 1975 OVER 1974, WHICH MAY BE DIFFICULT TO MEET DESPITE FACT 1974 BASE WAS "SLIGHTLY BELOW" THAT OF 1973 BECAUSE OF DROUGHT.

B. NUMBER OF LIVESTOCK SHOWN AS INCREASING BY 5.7 PERCENT WITH CATTLE UP 6.4 PERCENT, INDICATING FODDER PROBLEM CAUSED BY DROUGHT WAS OVERCOME TO EXTENT HERDS WERE

NOT DEPLETED, BUT YIELD OF MILK PER COW DID DECREASE. ALSO
NUMBER OF POULTRY DECLINED BY 3.1 PERCENT.

5. CONSTRUCTION:

A. CONSTRUCTION IS SHOWN AS 100 PERCENT FULFILLING
PLAN WITH A 5.8 PERCENT INCREASE OVER FIRST HALF OF 1974.
COMPLETED HOUSING REPORTEDLY EXCEEDED 1974 PERIOD BY
6 PERCENT, WITH 13,081 NEW DWELLINGS REPORTEDLY TURNED
OVER FOR OCCUPANCY, A WHOPPING 31.4 PERCENT INCREASE
OVER FIRST HALF 1974. IN ADDITION CONSTRUCTION WAS
REPORTEDLY COMPLETED ON 14,440 OTHER DWELLINGS WHICH
WERE NOT YET TURNED OVER FOR OCCUPANCY. REPORT PRIMARILY
ATTRIBUTES INCREASED CONSTRUCTION TO IMPROVED LABOR
PRODUCTIVITY, UP 6.6 PERCENT OVER CORRESPONDING PERIOD
LAST YEAR AND 2.9 PERCENT OVER PLAN. NEW FIXED ASSETS
OF NEARLY 1.3 BILLION LEVA WERE COMPLETED DURING PERIOD
AND A NUMBER OF IMPORTANT INDUSTRIAL PROJECTS WERE
OPENED, INCLUDING THIRD STAGE OF BURGAS PETROCHEMICAL
WORKS AND ADDITIONAL FACILITIES AT KREMIKOVTSI STEEL
COMPLEXES.

B. APPEARS SOME SUCCESS WAS ACHIEVED IN CONSTRUCTION
WHICH HAS PERENNIALY BEEN PROBLEM. MORE RATIONAL USE
OF LABOR AND MATERIALS AFTER CRASH PROJECTS IN HONOR OF
30TH ANNIVERSARY OF REGIME LAST YEAR MAY HAVE CONTRIBUTED
TO IMPROVEMENT.

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6. FOREIGN ECONOMIC RELATIONS:

A. SECTION ON FOREIGN ECONOMIC RELATIONS REPORTS
TRADE WITH SOCIALIST COUNTRIES UP 26.7 PERCENT OVER FIRST
HALF 1974. LARGE INCREASE IS PROBABLY REFLECTION OF
HIGHER PRICES FOR SOVIET RAW MATERIALS AND POSSIBLY
INCREASED PRICES FOR BULGARIAN EXPORTS, BUT NO INFORMATION
HAS BEEN MADE PUBLIC. PRIVATELY BULGARIAN OFFICIALS
SAY INCREASED PRICES THEY MUST PAY WILL BE BALANCED BY
INCREASED PRICES FOR EXPORTS. ACCORDING TO ANNOUNCEMENT,
81 PERCENT OF BULGARIAN EXPORTS DURING PERIOD WERE TO
SOCIALIST COUNTRIES; 57 PERCENT TO SOVIET UNION. IN
COMPARISON, EMBASSY DEVELOPED FIGURES FOR ALL OF 1974
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SHOW SOCIALIST COUNTRIES TOOK 75.9 PERCENT OF BULGARIAN
REEXPORTS.

B. NO FIGURES FOR OTHER AREAS OF WORLD GIVEN IN
REPORT. TRADE WITH US IN FIRST FOUR MONTHS OF 1975
EXCEEDED ALL OF 1974, AND DIPLOMATIC CORPS COLLEAGUES
REPRESENTING WESTERN COUNTRIES HAVING MUCH LARGER SHARE
OF MARKET THAN US SAY TRADE WITH BULGARIA IS INCREASING
RAPIDLY, WITH BULGARIAN DEFICIT IN TERMS OF TRADE GROWING.
STILL, IN VIEW OF LARGE PERCENTAGE INCREASE OF TRADE WITH
CEMA COUNTRIES, WESTERN (I.E., NON-SOCIALIST) SHARE OF
TOTAL TRADE LIKELY TO BE SOMEWHAT BELOW 1974'S 27 PERCENT.

7. LIVING STANDARDS:

A. SECTION ON LIVING STANDARD INDICATES RESPECTABLE
PROGRESS. AVERAGE WAGE IN INDUSTRY IS SHOWN UP 5.0 PERCENT;
IN CONSTRUCTION 5.2 PERCENT, AND IN RAILWAY TRANSPORT 4.2
PERCENT. HOWEVER, IN AUTOMOBILE TRANSPORT IT WAS ONLY 2.0
PERCENT AND PUBLIC CATERING 2.1 PERCENT. AT BEGINNING OF
THE REPORT, TOTAL INCOME PER PERSON FOR AN UNDEFINED
CATEGORY IS LISTED AS UP 7.5 PERCENT. THERE IS NO
EXPLANATION FOR APPARENT INCONSISTENCY. IN ANY EVENT
WAGE INCREASES ALONG WITH RELATIVELY STABLE CONSUMER
PRICES SPELLS SOMEWHAT BETTER LIFE FOR BULGARIANS WHICH
IS CONFIRMED IN PART BY SUBJECTIVE OBSERVATIONS OF
EMBOFFS. CLAIM IS OFFICIALLY MADE THAT INDEX OF RETAIL
PRICES HAS ACTUALLY DROPPED FROM 100 IN 1968 TO 99.7
IN 1974. THIS IS UNDOUBTEDLY EXAGGERATED, BUT BULGARIANS

HAVE OBVIOUSLY BEEN QUITE SUCCESSFUL IN MAINTAINING
RELATIVELY CONSTANT CONSUMER PRICES ALTHOUGH AT COST OF
WHAT SHORTAGES AND HIDDEN SUBSIDIES IS OPEN QUESTION AS
IS HOW LONG GOB WILL BE ABLE OR WILLING TO CONTINUE PRACTICE.

B. REPORT ALSO CLAIMS SUBSTANTIAL INCREASES IN RETAIL
SALES. SALES OF MEAT AND MEAT PRODUCTS UP 15 PERCENT OVER
FIRST HALF 1974 LEADS LIST OF FOOD PRODUCTS. IN SAME
PERIOD REPORTED SALES INCREASES WERE: WASHING MACHINES
39.1 PERCENT, RADIOS 32.6 PERCENT, MOTORBIKES 46.3 PERCENT,
MOTORCYCLES 24.8 PERCENT, BICYCLES 10.7 PERCENT AND
AUTOMOBILES 9.8 PERCENT. REPORT ADMITS CONTINUED SHORTAGE
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OF BUILDING MATERIALS AND HOUSING SITUATION IN CITIES LIKELY
TO REMAIN ATROCIOUS FOR FORESEEABLE FUTURE EVEN WITH
IMPROVEMENT OF TYPE LISTED IN PRECEDING SECTION ON CONSTRUCTION.

8. TRANSPORTATION AND COMMUNICATIONS:

REPORT ALSO INCLUDES SECTIONS ON TRANSPORTATION AND
COMMUNICATIONS. FORMER CLAIMS TRANSPORT OF FREIGHT UP
15.7 PERCENT AND OF PASSENGERS UP 2.0 PERCENT OVER
FIRST HALF 1975. COMMUNICATIONS SECTION REPORTS
REGISTRATION OF 39,319 NEW TV SETS AND EXPANSION OF
TELEPHONE AND TELEX SERVICES.

9. COMMENT:

A. ANNOUNCEMENT MAKES NO MENTION OF WEST EVEN IN
SECTION ON FOREIGN TRADE. IT IS TOTALLY ORIENTED TO
DOMESTIC SCENE AND RELATIONS WITH SOCIALIST COUNTRIES,
PARTICULARLY, OF COURSE, SOVIET UNION. THIS DOES NOT
MEAN OPPORTUNITIES FOR EAST-WEST TRADE HAVE DECLINED.
INCREASED TRADE WITH US AND OTHER WESTERN COUNTRIES DURING
FIRST PART OF YEAR HAVE ALREADY BEEN CITED. WITH EXPANDING
ECONOMY AND INCREASED SOPHISTICATION IN ALL SECTORS OF
ECONOMY, BULGARIA WILL HAVE STILL GREATER NEED FOR MOST
MODERN TECHNOLOGY. IN PREPARATION OF NEXT FIVE-YEAR
PLAN (1976-80), BULGARIANS ARE PARTICULARLY ACTIVE IN
LINING UP PROSPECTIVE WESTERN SOURCES OF TECHNOLOGY AND
THE NECESSARY FINANCING.

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B. BULGARIAN UNFAVORABLE BALANCE OF TRADE WITH WEST
IN 1974 AND APPARENT CONTINUATION OF THAT TREND IN 1975
RAISE SOME QUESTION OF BULGARIA'S ABILITY TO PAY ITS DEBTS.
THERE ARE SOME REPORTS OF LONG DELAYS IN PAYMENTS, BUT
EMBASSY DOES NOT BELIEVE THERE IS AN IMMEDIATE PROBLEM.
IN ANY CASE ITS DIMENSIONS ARE LESSENERED BY FAVORABLE
BALANCE OF TRADE WITH SOME NON-WESTERN, NON-SOCIALIST
COUNTRIES AND BY TRANSFERS OF FUNDS TO BULGARIA FROM
TOURISM AND INTERNATIONAL TRUCKING. REAL PROBLEM WILL
ARISE ONLY IF DEFICIT BALANCE OF TRADE CONTINUES FOR
SEVERAL MORE YEARS. IN MEANTIME IMPORTATION OF TECHNOLOGY
TO INCREASE PRODUCTIVITY SHOULD PAY OFF.

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C. EMBASSY CONTINUES TO BELIEVE SOVIETS HAVE
ENCOURAGED BULGARIANS TO TURN TO WEST AND PARTICULARLY
US FOR TECHNOLOGICAL NEEDS THAT SOVIET UNION CANNOT SUPPLY
AND IS SEEKING FOR ITSELF. FURTHERMORE, WITH DEEPENING
INTEGRATION OF BULGARIA WITH SOVIET UNION, LATTER COULD
PROBABLY NOT FAIL TO BAIL OUT ITS BULGARIAN ALLIES IN
CASE OF FINANCIAL EMERGENCY.

D. BUT OMNIPRESENT IN THE FOREGOING ANALYSIS IS OUR
IGNORANCE OF DEVELOPING TERMS OF TRADE BETWEEN BULGARIA
AND SOVIET UNION AS A RESULT OF NEW PRICE STRUCTURES.

BULGARIANS SEEM TO BE CONFIDENT EVERYTHING WILL BALANCE
OUT AND BE BASICALLY SAME AS BEFORE, BUT THEY MAY BE
WHISTLING IN THE DARK. TIME WILL TELL, AND UNTIL IT DOES
AN EXTRA AMOUNT OF CAUTION HAS TO BE EXERCISED IN JUDGMENTS
ON STATE AND TREND OF BULGARIAN ECONOMY.
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